



Haverling
LONDON BOROUGH

Local Development Scheme (LDS) 2019-2021

June 2019

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1.0 INTRODUCTION

1.1 Local planning authorities are required to prepare and maintain a Local Development Scheme (LDS) under Section 15 of the Planning and Compulsory Purchase Act 2004, as amended by the Localism Act 2011 and the Housing and Planning Act 2016.

1.2 A Local Development Scheme sets out all the planning documents to be produced by the authority. The LDS is a rolling project plan setting out and the timetable for their preparation. The timetable should identify specific milestones for measuring completion of each part of the document preparation process.

1.3 Local Plan Documents contain the policies which all planning applications are considered against, unless a material consideration indicates otherwise.

1.4 This Local Development Scheme 2019- 2021 reflects the timeframe for the production of a new Local Plan (2016-2031) currently undergoing its Examination In Public and supersedes the previous LDS (2018).

1.5 This LDS sets out:

- The planning policy documents that Havering have already prepared;
- The planning policy documents that Havering intend to produce;
- The subject matter and geographical area of each of the proposed documents;
- The timetable for the preparation of the documents over the next three years;
- The opportunities for the local community and stakeholders to be involved in preparing planning policies by setting out an indicative timetable for the preparation of each document.

2.0 Planning Policies

2.1 Plan Making

2.1.1. The Planning and Compulsory Purchase Act 2004, together with related regulations and Government guidance, introduced a revised planning system based around the Local Development Framework. This has been subsequently amended by the Localism Act, revised Regulations and the National Planning Policy Framework which, amongst other things, refer to Local Plans rather than Local Development Frameworks.

2.1.2 All planning policy documents which the Council produces must be:
Consistent with national planning policies

- In general conformity with the London Plan (2016); and
- All planning policy documents and subsequent SPD's must conform to the Local Plan Spatial Strategy.

2.2 Statement of Community Involvement

2.2.1 The Statement of Community Involvement (2015) (SCI) sets out how the community and other stakeholders will be involved in the preparation of future

planning policy documents such as the Local Plan and in decision making regarding planning applications.

2.3 National Planning Policy

2.3.1 In March 2012 the Government published its National Planning Policy Framework (NPPF) which sets out the planning policies for England and how these are expected to be applied. Alongside the NPPF, Planning Policy for Traveller Sites was published in 2012 which sets out specific planning policies in relation to Local Plan making and determining planning applications.

2.3.2 The NPPF 2012 was replaced by the revised NPPF 2018, which has now been updated by the NPPF 2019 on 19 February 2019.

2.4 London Plan

2.4.1 The London Plan (2016) is the statutory spatial development strategy for London and it forms part of the Development Plan for Havering. A new London Plan (2019-2041) has been submitted to the Planning Inspectorate. Examination of the new London Plan began on 15 January 2019 and is expected to be completed by June 2019. Once this document is adopted it will replace the London Plan (2016).

2.5 Development Consent Orders

2.5.1 Development Consent Order (DCO) are the means of obtaining permission for developments categorised as Nationally Significant Infrastructure Projects (NSIP). This includes energy, transport, water and waste projects.

2.5.2 Development Consent Orders are required for designated Nationally Significant Infrastructure Projects rather than other consents such as planning permission, listed building consent and compulsory purchase orders.

2.5.3 Havering is currently involved in three Development Consent Orders. Havering has registered as an Interested Party in the Cory Riverside Energy Park in the London Borough of Bexley. There are also two Development Consent Orders located within the borough itself which are Lower Thames Crossing and the M25/J28 Capacity Improvement scheme. Havering is involved in both of these as a “host” borough. Havering is in regular discussions with the scheme promoter for both these DCOs, and it is expected that Planning Applications will be submitted to the Planning Inspectorate (PINS) for both of them later this year. Examinations in Public (EIP) for the Lower Thames Crossing and M25/J28 Capacity Improvement scheme are not expected until 2020.

2.6 Neighbourhood Plans

2.6.1 Through the Localism Act (2011), local communities have the power to influence the future of the places they live by preparing neighbourhood plans. Neighbourhood plans are led and prepared by the community, not the Council. The Council has a statutory role to provide advice and support to those producing a plan.

2.6.2 As neighbourhood plans are not prepared by the Council and their timetables are dependent on the progress made by the community, we have not included them in the list of documents in this Local Development Scheme.

2.6 .3 There are currently no Neighbourhood Plans and Local Development Orders in Havering.

Figure 1. Havering’s Current Planning Framework

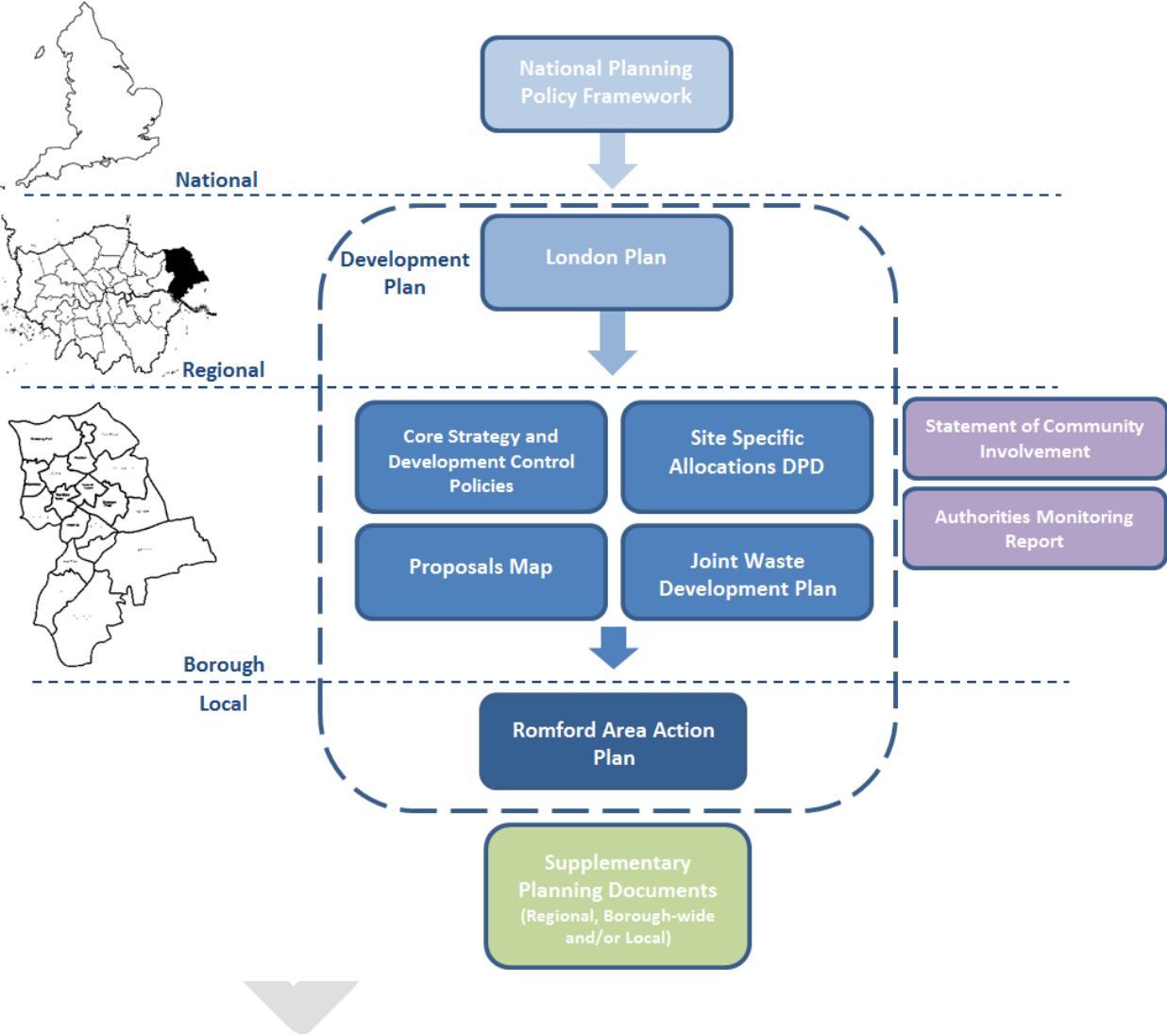
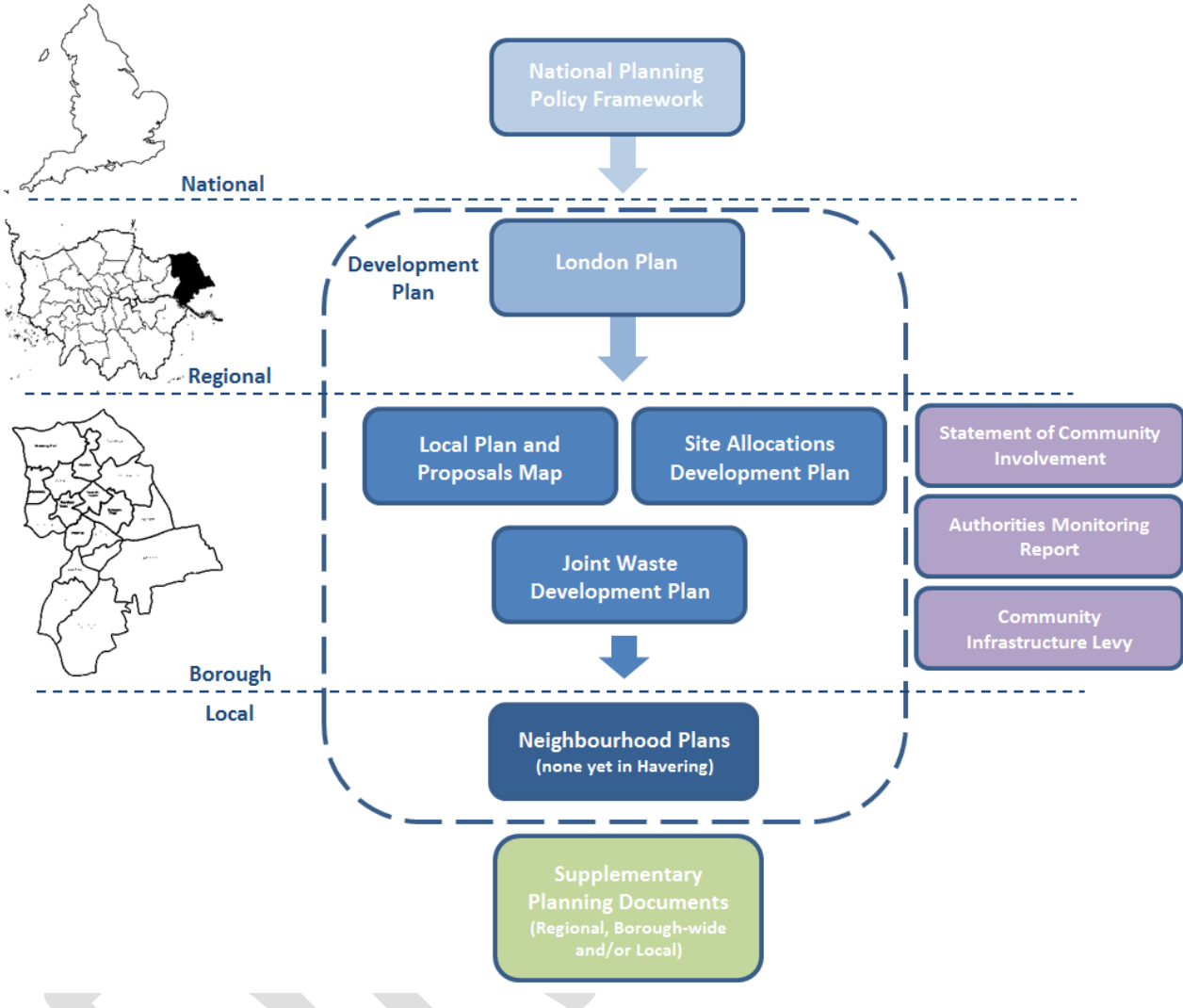


Figure 2. Havering's Future Planning Framework



3.0 Havering Local Plan

3.1 Local Plan overview

3.1.1 Local Development Frameworks are now being replaced with Local Plans.

3.1.2 The Council is now taking forward a new Havering Local Plan which will guide future growth and development within the borough over the next 15 years up to 2031 and will help deliver the Council’s new vision ‘Cleaner, Safer, Prouder, *Together*’ and its Corporate Plan 2019/2020.

3.1.3 The Local Plan was submitted to the Planning Inspectorate and is currently in the process of undergoing its Examination in Public. When adopted Havering’s planning policy documents will include:

- The Havering Local Plan
- Proposals Map

- Site Specific Allocations Development Plan Document (DPD)
- Supplementary Planning Documents (SPD's)
- Statement of Community Involvement
- Authority Monitoring Report
- Community Infrastructure Levy
- Joint Waste Plan

3.1.3 The Council will continue to keep the Conservation Area Appraisals and Management Plans up-to-date. The Romford Conservation Area will be the first to be updated as it is currently on Historic England's Heritage at Risk Register and Romford Town Centre will see a significant quantum of development over the next 15 years.

3.2 Monitoring and Review

3.2.1 The Localism Act 2011 requires local authorities to prepare and publish an Authority Monitoring Report containing information on the implementation of the Local Development Scheme and the extent to which the policies set out in the Local Development Framework or Local Plan are being achieved. This report was previously known as the Annual Monitoring Report and is published each year for the preceding financial year.

3.2.2 The Council will continue to prepare an Authority Monitoring Report each year.

4.0 Document Schedules

4.1 Adopted Documents

4.1.1 This section of the LDS outlines the current status of adopted policy documents, review process and the timeframe for the new Local Plan.

Document	Status	Description	Geographical Coverage	Chain of conformity/	Adoption date	Review
Core Strategy	Development Plan Document	Establishes the Council's vision, objectives and spatial strategy for the future development of the Borough and contains strategic policies.	Borough-wide	National Planning Policy, The London Plan and Havering's Sustainable Community Strategy	July 2008	Will be superseded once the local Plan is adopted
Development Control Policies	Development Plan Document	Provides detailed guidance on the criteria against which planning applications will be determined.	Borough-wide	National Planning Policy, The London Plan and Havering's Sustainable Community Strategy	October 2008	Will be superseded once the local Plan is adopted
Proposals Map	Development Plan Documents	Provides a spatial representation of the policies in the Core Strategy and Development Control Policies DPDs	Borough-wide	National Planning Policy, The London Plan and Havering's Sustainable Community Strategy	October 2008	A new Proposals Map will be adopted as part of the Local Plan process.
Site Specific Allocations	Development Plan Document	Sets out the specific allocations for individual sites across the borough	Borough-wide	Core Strategy and Development	July 2008	Will be superseded once the local Plan is adopted. A new Site

		except for sites in Romford Town Centre which are identified in the Romford Area Action Plan and sites for waste management which are identified in the Joint Waste Development Plan Document.		Control Policies DPD and Proposals Map		Specific Allocations Document will be produced.
Romford Area Action Plan	Development Plan Document	Provides the planning framework for the future development and regeneration of Romford town centre up to 2020. It includes specific policies and site allocations relevant to Romford.	Romford Town Centre – as defined on the Proposals Map 2008.	Core Strategy and Development Control Policies DPD	October 2008	Will be superseded once the local Plan is adopted
Joint Waste Development Plan	Development Plan Document	The Joint Waste DPD sets proposals and policies for sustainable waste management for the four East London Waste Authority boroughs.	London Borough of Havering and the adjoining Boroughs of Barking and Dagenham, Newham and Redbridge (forming the East London Waste Authority – ELWA)	Core Strategy and Development Control Policies DPD and the Proposals Map 2008.	February 2012	Newham and East London Waste Authority are pushing for a review of the Plan.
Statement of Community Involvement	Local Development Document	Sets out how the community and other stakeholders will be involved in the preparation of future planning policy	Borough-wide		February 2015	To be reviewed Spring/Summer 2019

		documents such as the Local Plan and in decision regarding planning applications.				
Shop Front Design	Supplementary Planning Document	Provides guidance to businesses, developers and the public on shop front and signage schemes and key issues to be considered in developing an appropriate design.	Borough-wide	Core Strategy and Development Control Policies DPD and Romford Area Action Plan DPD.	June 2013	SPD will be reviewed following adoption of the Local Plan
Planning Obligations	Supplementary Planning Document	Sets out the Council's approach to planning obligations and sets a 'standard charge' for new residential development to ensure that development contributes financially towards the provision of required infrastructure and services.	Borough-wide	Core Strategy and Development Control Policies DPD	February 2013	Will be replaced by the Havering Community Infrastructure Levy
Landscaping	Supplementary Planning Document	Provides guidance on the implementation of those Core Strategy and Development Control policies which seek to promote and facilitate the creation of high quality landscapes as part of all developments and conserve and enhance the quality of Havering's landscape.	Borough-wide	Core Strategy and Development Control Policies DPD	July 2011	SPD will be reviewed following adoption of the Local Plan and could be incorporated into new Public Realm and Greening the Borough SPD.

Heritage	Supplementary Planning Document	Seeks to ensure appropriate identification, protection, enhancement and management of Havering's heritage assets by providing additional guidance on the implementation of those Core Strategy and Development Control policies relating to heritage.	Borough-wide	Core Strategy and Development Control Policies DPD	April 2011	SPD will be reviewed following adoption of the Local Plan
Residential Extensions and Alterations	Supplementary Planning Document	Provides design guidance to ensure householder development is sympathetic to the existing property and the street scene and does not detrimentally affect the living conditions of neighbouring properties.	Borough-wide	Core Strategy and Development Control Policies DPD	March 2011	SPD will be reviewed following adoption of the Local Plan. This document will be incorporated into a new Residential Design SPD.
Residential Design	Supplementary Planning Document	Provides design guidance on the implementation of those Core Strategy and Development Control Policies relating to new residential development in order to improve the quality of new residential schemes.	Borough-wide	Core Strategy and Development Control Policies DPD	April 2010	SPD will be reviewed following adoption of the Local Plan. This document will be incorporated into a new Residential Design SPD.
Designing	Supplementary	Provides guidance on	Borough-wide	Core Strategy	February 2010	SPD will be reviewed

Safer Places	Planning Document	the implementation of Core Strategy and Development Control Policies setting out how crime prevention measures can be incorporated into a scheme from the start of the design process to create positive places where people are safe and feel safe.		and Development Control Policies DPD		following adoption of the Local Plan.
Protecting and Enhancing the Borough's Biodiversity	Supplementary Planning Document	Provides guidance on how to protect and enhance existing biodiversity and seize opportunities for creating new biodiversity where opportunities arise particularly in new development proposals.	Borough-wide	Core Strategy and Development Control Policies DPD	May 2009	SPD will be reviewed following adoption of the Local Plan and could be incorporated into new Public Realm and Greening the Borough SPD
Protection of Trees During Development	Supplementary Planning Document	Providing guidance to ensure that the amenity and biodiversity value afforded by trees and woodland will be protected and improved. In particular, it seeks to ensure that adequate measures are put in place when granting planning permission to protect trees during construction works.	Borough-wide	Core Strategy and Development Control Policies DPD	April 2009	SPD will be reviewed following adoption of the Local Plan and could be incorporated into new Public Realm and Greening the Borough SPD

Sustainable Design and Construction	Supplementary Planning Document	Provides further detail on the implementation of those Core Strategy and Development Control Policies focused on ensuring that new developments are built to a high standard of sustainable construction and design.	Borough-wide	Core Strategy and Development Control Policies DPD	April 2009	Superseded by National Policy
Hall Lane Policy Area	Supplementary Planning Document	Provides further detail on the implementation of Development Control Policy DC69 (Other Areas of Special Townscape or Landscape Character) which aims to maintain or enhance the special character of the Hall Lane Policy Area.	Hall Lane Policy Area as shown on the Proposals Map 2008.	Core Strategy and Development Control Policies DPD	February 2009	SPD will be reviewed following adoption of the Local Plan
Emerson Park Policy Area	Supplementary Planning Document	Provides further detail on the implementation of Development Control Policy DC69 (Other Areas of Special Townscape or Landscape Character) which aims to maintain or enhance the special character of the Emerson Park Policy Area.	Emerson Park Policy Area as shown on the Proposals Map 2008.	Core Strategy and Development Control Policies DPD	February 2009	SPD will be reviewed following adoption of the Local Plan

4.2 Documents under preparation

4.2.1 This section outlines policy documents which are being prepared/will be prepared and taken forward for adoption during the period of this LDS (2019-21)

Document	Status	Description	Geographical Coverage	Chain of conformity/	Key milestones/ Scheduled date of adoption
Havering Local Plan	Development Plan Document	Establishes the Council's vision, objectives and spatial strategy for the future development of the Borough and contains strategic policies. The Local Plan will set out policies which guide how and where development should take place up to 2031.	Borough-wide	Consistent with National Planning Policy, The London Plan and Havering's Sustainable Community Strategy	Adoption Winter 2019
Local Plan Proposals Map		Illustrates on a map base, the geographical extent of all policies identified in the Local Plan.	Borough Wide	Consistent with National Planning Policy (NPPF), in general conformity with the London Plan and in conformity with the Local Plan	Adoption Winter 2019
Havering Local Plan Review	Development Plan Document	Local Plan will need to be reviewed once the new London Plan has been adopted to ensure conformity.	Borough Wide	Consistent with National Planning Policy, The London Plan and Havering's Sustainable Community Strategy	Dependant on date of adoption of the current draft London Plan .
Site Specific Allocations Document (SSA)	Development Plan Document	This document will allocate specific development sites for particular uses and will provide direction on the future	Borough-wide	Consistent with National Planning Policy (NPPF), in general conformity	<ul style="list-style-type: none"> • Call for sites Summer 2019 • REG 18 Consultation

		development of key growth areas in Havering.		with the London Plan and in conformity with the Local Plan	<p>Autumn/Winter 2019</p> <ul style="list-style-type: none"> Preparation of Proposed Submission Document Winter/Spring 2019/20
Community Infrastructure Levy	Local Development Document	The Havering Community Infrastructure Levy (CIL) will set the rates for developer contributions that the Council will charge on new developments towards the cost of infrastructure.	Borough-wide	National Planning Policy and Planning Regulations and the Mayoral Community Infrastructure Levy	<ul style="list-style-type: none"> Examination via written representations Spring 2019 Adoption Summer 2019
Romford Master Plan	SPD	Establishes the Council's vision and objectives for the objectives for Romford for the future development of Romford.	Romford Strategic Development Area (as defined in the Havering Local Plan)	Consistent with National Planning Policy (NPPF), in general conformity with the London Plan and in conformity with the Local Plan	<ul style="list-style-type: none"> Evidence gathering and preparation Spring/Summer 2019 Consultation (SPD) Winter 2019 Adoption Winter 2019 (Dependant on date of adoption of the Local Plan)
Rainham Master Plan	SPD	Establishes the Council's vision and objectives for the objectives for the future development of Rainham	Rainham Strategic Development Area (as defined in the Havering Local Plan)	Consistent with National Planning Policy (NPPF), in general conformity with the London Plan and in conformity with the Local Plan	<ul style="list-style-type: none"> Scoping, Evidence gathering and Preparation Spring/ Summer 2019 Consultation Autumn/ Winter 2019/20 Adoption Winter

					<p>2020</p> <ul style="list-style-type: none"> • Dependant on date of adoption of the Local Plan)
Affordable Housing	SPD	Provides more detailed guidance on how Policy 4 of the Havering local Plan will be implemented, in order to deliver affordable homes and to help promote mixed and sustainable communities.	Borough wide	Consistent with National Planning Policy (NPPF), in general conformity with the London Plan and in conformity with the Local Plan	<ul style="list-style-type: none"> • Evidence gathering and preparation Summer 2020 • Consultation Summer 2020 • Adoption Autumn 2020
Viability Assessments	SPD	Provides clarity for developers and stakeholders on matters relating to the role of financial viability assessments in planning.	Borough Wide	Consistent with National Planning Policy (NPPF), in general conformity with the London Plan and in conformity with the Local Plan	<ul style="list-style-type: none"> • Evidence gathering and preparation Summer 2020 • Consultation Autumn 2020 • Winter 2020
Healthy Places	SPD	Practical guidance to developers on how they can make their developments 'healthier'	Borough wide	Consistent with National Planning Policy (NPPF), in general conformity with the London Plan and in conformity with the Local Plan	<ul style="list-style-type: none"> • Evidence gathering and preparation Winter 2020 • Consultation Spring 2021 • Adoption Summer 2021

<p>Delivering skills, employment, enterprise and training from development.</p>	<p>SPD</p>	<p>Sets out the Councils approach to delivering, skills employment, and enterprise and training initiatives with funding from development.</p>	<p>Borough wide</p>	<p>Consistent with National Planning Policy (NPPF), in general conformity with the London Plan and in conformity with the Local Plan</p>	<ul style="list-style-type: none"> • Evidence gathering and preparation Autumn 2019 • Consultation Spring 2020 <p>Adoption Spring 2020</p> <p>(Dependant on date of adoption of the Local Plan)</p>
<p>Public Realm and Greening the Borough</p>	<p>SPD</p>	<p>Will provide guidance on the design of Public Realm across the Borough.</p> <p>Provides guidance on the implementation of those Local Plan policies which seek to promote and facilitate the creation of high quality landscapes as part of all developments and conserve and enhance the quality of Havering's landscape.</p> <p>Providing guidance to ensure that the amenity and biodiversity value afforded by trees and woodland will be protected and improved. In particular, it seeks to ensure that adequate measures are put in place when granting planning permission to protect trees during construction works.</p> <p>Provides guidance on how to</p>	<p>Borough wide</p>	<p>Consistent with National Planning Policy (NPPF), in general conformity with the London Plan and in conformity with the Local Plan</p>	<p>Incorporates Landscaping, Protecting and Enhancing the Borough's Biodiversity and Protection of Trees During Development SPD's.</p> <ul style="list-style-type: none"> • Evidence gathering and preparation Summer 2019 • Consultation Spring 2020 • Adoption Summer 2020 <p>(Dependant on date of adoption of the Local Plan)</p>

		protect and enhance existing biodiversity and seize opportunities for creating new biodiversity where opportunities arise particularly in new development proposals.			
Waste Management	SPD	Provide guidance on waste management in development to facilitate the sustainable management of waste.	Borough wide	National Planning Policy (NPPF), in general conformity with the London Plan and in conformity with the Local Plan	<ul style="list-style-type: none"> • Evidence gathering and preparation Summer 2020 • Consultation Autumn 2020 • Adoption Spring 2021
Air Quality	SPD	Sets out Havering's requirements for reducing the air quality impacts from new developments within the Borough and seeks to ensure that all possible measures to reduce the impact of developments on air quality are considered and, where possible, adopted in a consistent way within Havering.	Borough Wide	National Planning Policy (NPPF), in general conformity with the London Plan and in conformity with the Local Plan	<ul style="list-style-type: none"> • Evidence gathering and preparation Summer 2019 • Consultation Spring 2020 • Adoption Spring 2020 <p>(Dependant on date of adoption of the Local Plan)</p>
Residential Design	SPD	To replace the current Residential Extensions and Alterations and Residential Design SPDs. Aims to substantially raise housing	Borough Wide	National Planning Policy (NPPF), in general conformity with the London Plan and in	<ul style="list-style-type: none"> • Evidence gathering and preparation Spring/Summer 2019 • Consultation (SPD)

		design standards across the borough, providing clear guidance for developers. This should set out a process for contextual analysis required for schemes of different scales, and inform how design proposals should respond.		conformity with the Local Plan	<p>Spring 2020</p> <ul style="list-style-type: none"> • Adoption Autumn 2020 <p>(Dependant on date of adoption of the Local Plan)</p>
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APPENDIX I GLOSSARY

Adoption – The final confirmation of a Development Plan or Local Development Document status by a local planning authority.

Authority Monitoring Report (AMR) – The Localism Act 2011 requires local authorities to prepare and publish an Authority Monitoring Report containing information on the implementation of the Local Development Scheme (LDS) and the extent to which the policies set out in the Local Development Framework (LDF) or Local Plan documents are being achieved (previously known as Annual Monitoring Report).

Conservation Area – an area of special architectural or historic interest, the character or appearance of which is desirable to preserve or enhance.

Community Infrastructure Levy (CIL) – A new levy that allows local authorities in England and Wales to raise funds from developers undertaking new building projects in their area.

Core Strategy – A Development Plan Document setting out the spatial vision and strategic objectives of the planning framework for an area, having regard to the Community Strategy

Development Plan – A document setting out the local planning authority's policies and proposals for the development and use of land and buildings in the authority's area. This includes adopted Local Plans, neighbourhood plans and the London Plan.

Development Plan Document – Statutory documents within the Local Development Framework which are subject to specified consultation periods and are subject to independent examination.

Evidence Base – The information and data gathered by local authorities to justify the "soundness" of the policy approach set out in Local Development Documents, including physical, economic, and social characteristics of an area.

Independent Examination – The process by which a planning inspector may publicly examine a Local Plan before issuing a binding report.

Inspector's Report – A report issued by a planning inspector regarding the planning issues debated at the independent examination of a development plan or a planning inquiry.

Local Development Framework (LDF) – A 'folder' of documents, which includes all the local planning authority's Local Development Documents.

Local Development Scheme (LDS) – The local planning authorities scheduled plan for the preparation of Local Development Documents.

Local Plan – The plan for the future development of the local area, drawn up by the local planning authority in consultation with the community

London Plan – The Spatial Development Strategy prepared by the Greater London Authority (GLA) for the strategic planning of the Greater London area. The London Plan forms part of the Development Plan for the Borough.

National Planning Policy Framework – (replaces previous Planning Policy Statements and Planning Policy Guidance)

Statement of Community Involvement – The Statement of Community Involvement sets out the processes to be used by the local authority in involving the community and other stakeholders in the preparation, alteration and continuing review of all Local Development Documents and Development Control decisions.

Supplementary Planning Documents (SPD) – Documents which add further detail to the policies in the Local Plan. They can be used to provide further guidance for development on specific sites, or on particular issues, such as design. Supplementary Planning Documents are capable of being a material consideration in planning decisions but are not part of the Development Plan.

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